



Office of
the Schools
Adjudicator

Local Authority Report

to

The Schools Adjudicator

from

Shropshire Council Local Authority

to be provided by

30 June 2019

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**Please email your completed report to: osa.team@schoolsadjudicator.gov.uk
by 30 June 2019 and earlier if possible**

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Introduction and guidance on completing the report

1. Section 88P of the School Standards and Framework Act 1998 (the Act) requires every local authority to make an annual report to the adjudicator. The Chief Adjudicator then includes a summary of these reports in her annual report to the Secretary for State for Education. The School Admissions Code (the Code) sets out the requirements for reports by local authorities in paragraph 6. Paragraph 3.23 specifies what must be included as a minimum in the report to the adjudicator and makes provision for the local authority to include any other matters. The report **must** be returned to the Office of the Schools Adjudicator by **30 June 2019**.
2. Please note that the specified date for returning this form by 30 June is a Code requirement; this is why some data are asked for by financial year.
3. We have made some changes to the information and categories of information sought this year:
 - a. we have removed references to “all through” schools and instead would be grateful if local authorities would follow the approach used in statutory provisions and in the Department for Education Statistical First Release¹ and the Education Middle School (England) Regulations 2002², and
 - b. we have decided not to use the term “own admission authority schools” to mean those schools for which the local authority is not the admission authority (that is foundation, voluntary aided and academy schools). This is because a large number of arrangements are now determined by multi-academy trusts. We will therefore refer to ‘schools for which the local authority is not the admission authority’.
4. Local authorities will notice that we have not included this year a number of questions which have been asked in past years. This is because we judge that we are unlikely to receive much information that adds to the existing body of knowledge and do not wish to take up local authorities’ time unnecessarily. We have not asked:
 - a. for details of the particular provisions of admission arrangements determined by other admission authorities challenged by local authorities;
 - b. local authorities’ views of how well the interests of children with special educational needs or disabilities are met at the normal points of admission;
 - c. about the advantages and disadvantages of co-ordinating in year admissions;
 - d. about the reliance on paragraph 3.12 of the Code by other admission authorities in the local authority’s area;
 - e. for information about admission authorities’ approaches to deciding whether or not they had places available in year; or

¹ [Department for Education Statistical First Release](#)

² [The Education Middle School \(England\) Regulations 2002](#)

- f. for the number of children refused admission to a school under the fair access protocol.

Local authorities are, of course, free to comment on any of these matters if they wish to do so under section 6. The views expressed by local authorities in previous years also remain a matter of public record.

5. We are asking new questions this year about:

- a. the proportion of schools with other admission authorities in the local authority area for which the local authority ranks preferences for the schools concerned on the admission authorities' behalf;
- b. use of oversubscription criteria which give priority to children adopted having previously been in care abroad; and
- c. how well served are children who are looked after by another local authority but being educated in the area of the local authority submitting the report.

6. We continue to ask about the use of the premiums in admission arrangements but have provided further guidance on this in footnote 11. In particular, we ask local authorities to include in their responses schools using part of any of the premiums (such as free school meals eligibility). Please consider this footnote before answering the questions on this matter.

Information requested

Section 1 - Normal point of admission

A. Determined arrangements

- i. Please give the date your local authority determined arrangements for admission in 2020 to its voluntary controlled and community schools.

13/02/2019

- a. This local authority has no community or voluntary controlled primary schools (please tick box if this applies)
- b. This local authority has no community or voluntary controlled secondary schools (please tick box if this applies)

- ii. Please specify the date the determined arrangements for voluntary controlled and community schools were published on the local authority's website.

13/03/2019

- iii. Please provide a link to where the admission arrangements can be viewed on the local authority's website on publication.

<https://www.shropshire.gov.uk/school-admissions/admissions-arrangements-and-criteria/>

iv. What proportion of arrangements for schools for which the local authority is not the admission authority was provided to the local authority by 15 March 2019?

None Minority Majority All

	Primary	Secondary
v. How many sets of admission arrangements of schools for which the local authority is not the admission authority were queried directly by your local authority because they were considered not to comply with the Code?	4	2

vi. Please provide any comments on the determination of admission arrangements not covered above.

There seems to be a little confusion amongst academies (particularly newly converted academies) about when policies need to be sent to the local authority. Shropshire Council coordinates the consultation process on behalf of all the area's admission authorities so that parents have one-stop to learn about any changes to admission arrangements in the Shropshire Council area. Once consultation is complete, admission authorities must then send the LA their determined policy in accordance with the School Admissions Code, because there could potentially be changes to the version that went out to consultation. Many academies need to be reminded of the need to re-send their policy to the LA once it has been determined.

B. Co-ordination

i. Provision of rankings:

a. What proportion of schools for which the local authority is not the admission authority provided their rankings correctly undertaken by the agreed date?

None Minority Majority All

b. For what proportion of schools with other admission authorities in the local authority's area did the local authority rank preferences expressed for those schools in 2019?

None Minority Majority All

ii. Please provide any comments you wish to make in respect of provision of rankings:

The LA proposes a rank order to the majority of admission authorities in Shropshire Council's area in accordance with the school's policy. The school(s) are then asked to confirm that this order is correct through their Admissions Committee/Governing Body.

See question iii below:

No charge is made specifically for the task of proposing a rank order, but as part of a Service Level Agreement that includes a proposed rank order.

iii. Does the local authority charge schools for providing rank preferences?

Yes No

iv. Does the local authority rank preferences for other admission authorities in OTHER local authority areas and, if so, for how many schools?

No

v. How well did co-ordination of the main admissions round work?	Not well	A large number of small problems or a major problem	Well with few small problems	Very well
Reception				X
Year 7			X	
Other relevant years of entry				X

vi. Please give examples to illustrate your answer:

A few issues arose with the coordination of year 7 applications. One of these issues arose from a falsely generated file from a neighbouring local authority which declined a number of offers made. This was the other LA's system error but it was not identified until after National Offer Day and caused some difficulties in attempts to correct the situation retrospectively.

Cross-border applications with Welsh LAs have improved on previous years although their timetable is still misaligned with English LAs.

C. Looked after and previously looked after children

- i. How well does the admissions system in your local authority area serve the interests of looked after children at **normal points of admission**?

Not at all Not well Well Very well Not applicable³

- ii. How well do the admissions systems in other local authority areas serve the interests of children looked after by your local authority at **normal points of admission**?

Not at all Not well Well Very well Not applicable³

- iii. How well does your admissions system serve the interests of children who are looked after by other local authorities but educated in your area **at normal points of admission**?

Not at all Not well Well Very well Not applicable³

- iv. How well does the admissions system in your local authority area serve the interests of previously looked after children at **normal points of admission**?

Not at all Not well Well Very well Not applicable³

- v. Priority in admission arrangements for 2020 for adopted children previously in care abroad.

- a. Do the arrangements for any **community or voluntary controlled primary** schools include this priority for 2020? Yes No

If yes please provide the number of community or voluntary controlled primary schools that include this priority.

68 out of 68

- b. Do the arrangements for any **community or voluntary controlled secondary** schools include this priority for 2020? Yes No

If yes please provide the number of community or voluntary controlled secondary schools that include this priority.

1 out of 1

- c. Do the arrangements for any primary schools for which the local authority is **not the admission authority** include this priority for 2020? Yes No

³ 'Not applicable' will only be appropriate if there are no children falling within this definition.

If yes please provide the number of primary schools for which the local authority is **not the admission authority** that include this priority.

35 out of 60

- d. Do the arrangements for any secondary schools for which the local authority is **not the admission authority** include this priority for 2020?
 Yes No

If yes please provide the number of secondary schools for which the local authority is **not the admission authority** that include this priority.

15 out of 18

- e. Please comment on the use of a priority in admission arrangements for a child adopted who was previously in care abroad if you wish.

The extension of the previously looked after category to those who were adopted from care outside England is one which the local authority welcomes. As a local authority that borders Wales, Shropshire Council believes it is logical to extend this criterion to children who might be adopted from care in one of our neighbouring Welsh local authorities. From that position, and in the interests of equality, it seems sensible to extend the criterion to include children who have been adopted from care regardless of the location.

- vi. Please give any examples of good or poor practice or difficulties which exemplify your answers about the admission to schools of looked after and previously looked after children at the **normal points of admission**:

Schools correctly give priority to children looked after and previously looked after children. It is hoped that all our schools with other admission authorities will extend this category to those previously looked after outside England.

Even after national offer day schools are understanding of the needs of children in this category and will breach their PAN to admit such pupils. Where children are looked after by another local authority, Shropshire Council has worked with schools with other admission authorities to ensure there is an understanding of the duty placed on the schools by the School Admissions Code.

D. Special educational needs and disabilities

- i. Please provide any comments you wish to make on the admission of children with special educational needs and/or disabilities at the normal points of admission:

In relation to secondary transfer, admissions to all secondary school comply with the period of consultation and make appropriate transition arrangements.

Primary schools are informed of the preference, and the date by which the consultation is required to be completed. There are some primary schools who seek further information from the Early Years setting which can delay their response to the consultation.

The local authority supports transition meetings where appropriate.

One direction was made to a maintained school with a resourced hub outside the local authority area for a pupil with an EHCP.

Section 2 - In year admissions⁴

A. The number of in year admissions

- i. Do you know the number of in year admissions to primary schools in your local authority area? Yes No

- ii. If 'no' is this for one or more of the following reasons (tick boxes as appropriate) because:

- schools with other admission authorities are not complying with the requirement in paragraph 2.22 of the Code to notify the local authority of applications for places and the outcome;
- the local authority does not use the information provided by schools with other admission authorities to collect the numbers of in year admissions; and/or

⁴ By in year we mean admission at the start of any school year which is not a normal point of entry for the school concerned (for example at the beginning of Year 2 for a five to eleven primary school) and admission during the course of any school year after the end of the statutory waiting list period in normal years of admission.

- other?

There are a variety of reasons for the incompleteness of this data. A great deal of work has been undertaken to ensure that the local authority is advised of all in year applications and their outcome e.g. through the monitoring of starter and leaver records. Where school staff have not been compliant and have not known of their responsibility, advice has been given. The lack of knowledge of unsuccessful in year applications causes the local authority most concern and this is addressed when discovered.

iii. Do you know the number of in year admissions to secondary schools in your area? Yes No

iv. If 'no' is this for one or more of the following reasons (tick boxes as appropriate) because:

- schools with other admission authorities are not complying with paragraph 2.22 of the Code;
- the local authority does not use the information provided by schools with other admission authorities to collate the numbers of in year admissions; and/or

- other?

As above:

There are a variety of reasons for the incompleteness of this data. A great deal of work has been undertaken to ensure that the local authority is advised of all in year applications and their outcome e.g. through the monitoring of starter and leaver records. Where school staff have not been compliant and have not known of their responsibility, advice has been given. The lack of knowledge of unsuccessful in year applications causes the local authority most concern and this is addressed when discovered.

v. If the local authority does know the number of in year admissions to state funded schools in its area, please complete the following table.

	Primary aged children	Secondary aged children
Number of in year admissions between 1/9/17 and 31/8/18		
Number of in year admissions between 1/9/18 and 31/3/19		

B Co-ordination of in year admissions

- i. To what proportion of community and voluntary controlled schools did the local authority delegate responsibility for in year admissions in the academic year 2018/19?
- a) Primary: Not applicable⁵ None Minority Majority All
- b) Secondary: Not applicable⁵ None Minority Majority All
- ii. For what proportion of schools for which the local authority is not the admission authority does the local authority co-ordinate in year admissions?
- a) Primary: None Minority Majority All
- b) Secondary: None Minority Majority All

iii. Please provide any comments on the co-ordination of in year admissions if you wish.

Shropshire Council has delegated responsibility for in-year admissions to all schools.

With changes to school staff, Shropshire Council has worked hard to ensure that schools comply with the School Admissions Code and inform the local authority of all in year applications and their outcome.

Where schools add new pupils to their roll without notifying the local authority of an in year application, the relevant school is contacted with a reminder of the requirement of the School Admissions Code.

One area of concern is the lack of information where a place cannot be offered. Parents will often make 'soft' enquiries with schools about the availability of school places. The local authority encourages schools to invite parents to make an official application for a school place at this point, even where places are not available or to advise that parents contact the local authority. Through this approach, details of pupils without a school place will be known at the earliest opportunity and parents can be offered advice about the availability of places elsewhere and/or their right to appeal.

C Looked after children and previously looked after children

- i. How well does the in year admissions system serve children who are looked after by your local authority and who are being educated in your area?

⁵ 'Not applicable' will only be appropriate if the local authority has no community or voluntary controlled primary/secondary schools.

Not at all Not well Well Very well Not applicable⁶

- ii. How well do the in year admission systems in other local authority areas serve the interests of your looked after children?

Not at all Not well Well Very well Not applicable⁶

- iii. How well does your admissions system serve the interests of children who are looked after by other local authorities but educated in your area?

Not at all Not well Well Very well Not applicable⁶

- iv. How well does your in year admissions system serve the interests of previously looked after children?

Not at all Not well Well Very well Not applicable⁶

v. Please give examples of any good or poor practice or difficulties which support or exemplify your answers about looked after and previously looked after children:

Schools have demonstrated flexibility and person-centeredness in their admissions process for LAC with EHCPs to meet need.

Shropshire Council works with all our schools to ensure the interests of children looked after by Shropshire Council are met. Where children are looked after by another local authority and the placing authority encounter difficulties, schools are reminded of their duty to meet the needs of these pupils.

D Children with special educational needs and/or disabilities

- i. How well served are children with special educational needs and/or disabilities who have an education health and care plan that names a school when they need to be admitted in year?

Not at all Not well Well Very well Not applicable⁷

- ii. How well served are children with special educational needs and/or disabilities who do not have an education health and care plan when they need to be admitted in year?

⁶ 'Not applicable' will only be appropriate if there are no children falling within this definition.

⁷ 'Not applicable' will only be appropriate if there are no children falling within this definition.

Not at all Not well Well Very well Don't know

iii. Please give examples of good or poor practice or difficulties which support or exemplify your answers:

Schools are aware of their responsibilities to meet a young person's SEN and will admit as soon as possible following the 15 day consultation period.

Schools' approach to meeting the needs of a young person's SEN without an EHCP is positive and often flexible around the individuals' need when necessary.

One direction was made to a specialist setting outside the local authority area for a secondary age pupil.

E Other children⁸

i. How well served are other children when they need a new school place in year?

Not at all Not well Well Very well Don't know

ii. Please provide any comments you wish to make in respect of other children:

In Shropshire, there are normally places available at schools within a reasonable distance of a pupil's new home, although this may not be at the school of first preference. A programme of school expansion is underway to meet the yield of pupils from new housing developments which will ensure that places will be available in the appropriate area for future pupils.

F Fair access protocol

i. Has your fair access protocol been agreed⁹ with the majority of state-funded mainstream schools in your area?

Yes for primary
 Yes for secondary

If you have not been able to tick both boxes above, please explain why:

⁸ Other children are those not looked after, previously looked after or with special educational needs and/or disabilities.

⁹ An existing protocol remains binding on all schools up until the point at which a new one is adopted.

iii. How many children were admitted to schools in your area under the fair access protocol between 1 April 2018 and 31 March 2019?		
Type of school	Number of children admitted	
	Primary aged children	Secondary aged children
Community and voluntary controlled	14	2
Foundation, voluntary aided and academies	11	23
Total	25	25

iv. How well do you consider hard to place children are served by the fair access protocol in your area?

Not at all Not well Well Very well Not applicable¹⁰

Please make any relevant comment on the protocol not covered above.

The Fair Access process has been refined and streamlined to support the identification of the next school for Fair Access pupils.

Section 3 - Directions

A. How many directions did the local authority make between 1 April 2018 and 31 March 2019 for children in the local authority area?

	Primary aged children (not looked after)	Primary aged looked after children	Secondary aged children (not looked after)	Secondary aged looked after children
Voluntary aided or foundation	0	0	0	0

B. Please add any comments on the authority's experiences of making directions in these circumstances.

¹⁰ 'Not applicable' would mean that there were no hard to place children for which the protocol was required.

C. How many directions did the local authority make between 1 April 2018 and 31 March 2019 for a maintained school in another local authority area to admit a looked after child?	
For primary aged children	For secondary aged children
0	0
D. Please add any comments on the authority's experiences of making directions in these circumstances.	

E.	Primary aged children (not looked after)	Primary aged looked after children	Secondary aged children (not looked after)	Secondary aged looked after children
How many requests to the ESFA to direct an academy to admit a child did the local authority make between 1 April 2018 and 31 March 2019?	0	0	0	0
How many children were admitted to an academy school as a result of the request for a direction by the local authority to the ESFA between 1 April 2018 and 31 March 2019?	0	0	0	0
How many requests were outstanding as at 31 March 2019?	0	0	0	0
F. Please add any comments on the authority's experiences of requesting directions in these circumstances.				
To avoid delays in securing a school place for pupils and a child potentially missing education for any period of time, this approach would be a last resort.				

G. Any other comments on the admission of children in year not previously raised.

Section 4 - Pupil, service and early years pupil premiums (the premiums)¹¹

A. How many community or voluntary controlled schools in the local authority area will use each premium as an oversubscription criterion (including the tiebreaker) for admissions in 2020?	Primary	Secondary ¹² <u>excluding</u> grammar	Grammar ¹²
Early years pupil premium	0	N/A	N/A
Pupil premium	0	0	N/A
Service premium	0	0	N/A
Total number of schools using at least one premium in their oversubscription criteria	0	0	N/A

B. How many schools for which the local authority is NOT the admission authority in your area will use each premium as an oversubscription criterion	Primary	Secondary ¹² <u>excluding</u> grammar	Grammar ¹²
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¹¹ Please include in these figures all schools whose arrangements give priority on the basis of eligibility for one or more of the premiums or part thereof except where the only sub-group is looked after and previously looked after children as all schools must give first priority to these children.

Admission authorities can limit priority to specific sub-groups of those who attract a premium. Examples are:

- children of parents who are currently serving in the UK regular armed forces (rather than all children who attract the service premium); or
- children who are eligible for free school meals at the time of application (rather than all children who attract the pupil premium).

If such sub-groups have priority at any point within the oversubscription criteria, they should be included in the totals for this table even if there is no specific use of the terms, 'pupil premium,' 'early years premium' or 'service premium' in the arrangements. Paragraphs 1.39A and 1.39B of the Code provide the relevant exceptions to paragraph 1.9f (which prohibits giving a priority to a child according to the occupational or financial status of parents applying).

¹² Do not include use in post 16 arrangements

(including the tiebreaker) for 2020?			
Early years pupil premium	0	N/A	N/A
Pupil premium	1	0	N/A
Service premium	1	0	N/A
Total number of schools using at least one premium in their oversubscription criteria	1	0	N/A

Section 5 - Electively home educated children

A. How many children were recorded as being electively home educated in the local authority area on 29 March 2019?

332

B. Any comments to make relating to admissions and children electively home educated that you have not previously raised?

Section 6 - Other matters

Are there any other matters that the local authority would like to raise that have not been covered by the questions above?

Section 7 - Feedback

We would be grateful if you could provide any feedback on completing this report to inform our practice for 2020.

Thank you for completing this template.

Please return to Lisa Short at OSA.Team@schoolsadjudicator.gov.uk by 30 June 2019