Revenue information has been updated on this page. If you've previously responded to this consultation, take a look at the updates and then complete a short supplementary survey, which will provide the facility for you to resubmit your options preferences.

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## Background

#### A changing Shropshire

The population of Shrewsbury is changing - it's generally getting older and less active. We will have significant growth over the next few decades with a large amount of new housing being built.

From September 2015 we will have a university in the town, and although student numbers will initially be small, there will be a growing population of students with specific leisure requirements.

The condition of the Quarry Swimming and Fitness Centre and the user experience it offers has declined in recent years, and huge strains generally on the public purse and the running costs of the current facility are a growing challenge.

#### Who's involved?

We've been working with the following partners and independent experts to fully explore what the best options are for providing swimming facilities for these changing needs:

- <u>The Amateur Swimming Association</u>
- Sport England
- <u>Energize</u> (the county sports partnership)

We now need to assess the views of as many people as possible. We want to consult a wide range of user groups, interest groups and organisations in the town, including

the <u>Quarry Swimming and Fitness Forum</u>, (a group set up to bring clubs and users of the Quarry together to work towards improvements to the centre) as well as the wider population. We want to hear from people who don't use the Quarry Swimming and Fitness Centre as well as people who do.

## The current facility

#### **Provision**

The original Quarry Pool was opened to the public in 1864. In 1968/69 and again in 1994 the facility underwent extensive modernisation.

Today the Quarry Swimming Pool and Fitness Centre offers the following facilities:

- Quarry Pool 33.3m x 12.8m with diving boards and spectator seating
- Priory Pool 25.5m x 9.5m
- Claremont Pool 17m x 9.5m
- Teaching Pool 10.5m x 6.5m
- Fitness suite, extended in 2009 37-station multi-room gym layout
- Training room
- Catering area
- Health suite, including sauna, steam room and spa
- Diving boards
- Flumes

The total water space provided is 898 sq m.

#### Condition

In September 2014 we undertook a <u>condition survey</u> of the Quarry Swimming and Fitness Centre. The survey included the main plant items (heating, pool filtration systems etc) and connected distribution systems, and comprised an internal and external visual inspection of the entire property, together with all associated external areas.

Various urgent or essential works were identified, including work to:

- ceilings
- roof, walls and cladding
- furniture and fittings
- floors and stairs
- mechanical services (failed lighting, inefficient filtration system, aged boilers)
- redecoration and sanitary services

#### **Running costs**

The current facility is running at a £195,811 operating deficit per annum - this excludes the Shropshire Council subsidy.

#### **Usage**

The table below shows the usage figures for the facility, for the last five years:

Year	Number of people using the pools	Number of people using the fitness centre
2009/10	293,091	53,387
2010/11	231,486	52,765
2011/12	223,856	57,694
2012/13	213,947	58,918
2013/14	222,929	69,932
2014/15	226,921	74,720

The greatest amount of time allotted on the programme is to casual recreational use.

A large number of clubs make use of the pools at the Quarry; you can <u>view</u> <u>individual club usage information</u> provided by the Quarry Forum in December 2014.

Around 30 schools and colleges use the pools at the Quarry. These are from Shrewsbury and surrounding areas, and include schools that specifically support children with additional needs.

A large number of swimming lessons are run at the centre, which follow the ASA national teaching plan that caters for all ages and abilities.

The pools are also available for private hire and parties, and a large amount of time is allotted on the programme to casual use.

Competitions also take place at the pools on a regular basis.

Over recent years it's been challenging to meet programming demands which accommodate the varied use of the pools, and many clubs have had to find alternative venues, such as Shrewsbury School.

#### **User opinion**

A user survey was conducted by the Quarry Swimming and Fitness Forum between December 2014 and January 2015. Over this four week period over 1,100 responses were received. This provided a very useful snapshot of people's usage patterns and opinions on the facility.

## The story so far

- July 2014: Shropshire Council approved the recommendation to undertake detailed options work
- October 2014: building condition survey of the Quarry Swimming and Fitness centre was completed
- November 2014: study of different options for swimming provision in Shrewsbury commenced
- December 2014: user survey of the Quarry Swimming and Fitness Centre was carried out
- May 2015: options analysis study was completed

#### So what's next?

We need to fully understand the needs and views of as many members of the community as possible to help us plan the best way to provide swimming and aquatics facilities in Shrewsbury in the future.

This consultation will provide a range of options for swimming provision that have been looked at in detail by independent experts based on the brief provided to them by the <u>vision document</u>.

The swimming facility will provide appropriate swimming facilities including:

- a 25m x 20m eight lane main pool
- a 20m x 10m four-lane learner pool with full moveable floor
- facilities to introduce people to water (to aid water confidence)
- fitness facilities

The facility must:

- increase participation in swimming and physical activity, and in doing so
   improve the wider health and wellbeing of the community
- provide a long-term swimming facility that's affordable to run both now and in the future
- be complementary to other leisure and recreational provision in the town

For each option that has been looked at we have provided:

- a brief description
- a simple analysis of strengths, weaknesses, opportunities and threats (SWOT) to enable you to quickly understand the pros and cons
- financial information on the cost to build and the cost to run (this is detailed separately beneath the options in a comparison table format)

We are asking you to read and carefully consider the information for each option, and then to provide feedback on it.

## The options

## Option 1a - Refurbishment of existing facilities

This option is to undertake works to address the concerns identified within both the condition survey and user survey. It won't provide any significant changes to the

layout of the centre and retains the existing four pools with the diving boards and flumes. This option will not provide a long-term solution to meeting the needs expressed within the 'Vision For Swimming in Shrewsbury'.

The following SWOT analysis highlights the pros and cons of this option:

Strengths	Weaknesses
comparatively small capital outlay (£2.3m)	only provides short term improvements that have a limited life
Opportunities	Threats
develops the centre's role as part of the town centre economy provides a facility in	it's likely that the facility will require further significant investment in the near future at a time of increasing pressures on public finance

Weaknesses
structural concerns raised during
the survey may worsen and require
significant investment

## Option 1b - Upgrade of existing facility

This option is to undertake works to significantly upgrade the current facility. This addresses issues in option 1a and also implements a range of changes to improve the facility and meet modern standards and requirements, which will improve customer satisfaction. This will include, for example, modern lifts and access, improved changing facilities, new windows, etc.

Strengths	Weaknesses
council owned site and	
facility	provides medium term
retains the economic	improvements that have a limited life
and transport advantages of a	unlikely to support increased
town centre facility	participation
addresses the concerns	minimal impact on existing high
raised in the recent user	running costs
surveys	doesn't address concerns
retains existing four	around parking and access
pools	gym expansion is limited
retains diving boards	
and flumes	

Strengths	Weaknesses
retains spa/sauna facility	
Opportunities	Threats
develops the centre's role as part of the town centre economy provides a facility in close proximity to the new university potential to form part of a wider investment programme in to the Quarry	increasing pressures on public finance works may uncover unforeseen structural works that cost more or make the continuation of swimming at the facility difficult or impossible

## **Option 2 - New build on the Quarry site**

This option is to undertake a new build on the existing Quarry site. This will provide a new building that meets the vision of future swimming provision in Shrewsbury. This option provides the two pools described in the vision.

Strengths	Weaknesses
council owned site and	large capital outlay
facility	,
supports our vision to	site constraints provide limited
get more people more active	future growth opportunities
retains the economic	doesn't retain flumes or diving
and transport advantages of a	boards
town centre facility	

Strengths	Weaknesses
less costly to run and	
maintain than option 1a or 1b	
above	
addresses concerns	
around parking and access	
Opportunities	Threats
develops the centre's	increasing pressures on public
role as part of the town	finance
centre economy	existing facility is demolished so
provides a facility in	no facility during build time that may
close proximity to the new	result in a permanent loss of some
university	users
potential to form part	site boundary limitations within a
of a wider investment	listed park compromises the ability to
programme in to the Quarry	meet the vision

#### Option 3 - New build on a different site

We undertook an initial trawl of sites potentially suitable for the development of a new swimming and leisure facility within or on the edge of Shrewsbury (and including the current Quarry Pool site) in June 2014.

The following new build options on new sites are the ones identified as the most viable. Each will provide a new building that fully meets the vision of future swimming provision in Shrewsbury, made up of two pools and fitness facilities.

Details of each option are provided in the following section together with a SWOT analysis highlighting the pros and cons of each.

We're also interested in any alternative options that might meet our vision - you'll have the opportunity to tell us about these when you complete the online feedback form.

## Option 3a - New build: land off Clayton Way, Shelton

This option is to undertake a new build on land to the rear of the Oxon Business Park and the Severn Hospice.

#### View this location on a google map.

Strengths	Weaknesses
council owned site and facility supports our vision to get more people more active reduced running costs swimming pool provision continues during construction close to new development as part of the West Shrewsbury Sustainable Urban Extension	large capital outlay doesn't retain flumes or diving boards currently no direct public transport no current site infrastructure edge of town location
Opportunities	Threats
potential to strengthen public transport links potential to further develop cycling and walking links	increasing pressures on public finance may have a negative impact on town centre economy

#### Option 3b - New build: land at Ellesmere Road

This option is to undertake a new build on land adjacent to Battlefield Enterprise Park.

View this location on a google map.

Strengths	Weaknesses
council owned site and facility supports our vision to get more people more active reduced running costs swimming pool provision continues during construction located adjacent to an area where people are proportionately less active	large capital outlay doesn't retain flumes or diving boards no current site infrastructure edge of town location adjacent to an important archaeological site less direct public transport route for some users
Opportunities	Threats
potential to strengthen public transport links     potential to further develop cycling and walking links     potential to use residual heat from the energy recovery facility (possible running cost reduction)	increasing pressures on public finance may have a negative impact on town centre economy

# Option 3c - New build: land at Shrewsbury Sports Village, Sundorne

This option would see the facility located alongside existing sports facilities.

View this location on a google map.

Strengths	Weaknesses
potential to strengthen public transport links	
potential to further develop cycling and walking links increase participation as part of a wider leisure and sporting offer increase revenue through increased visits to shared facility Potential to attract new users due to proximity to A5/M54	increasing pressures on public finance may have a negative impact on town centre economy

# Option 3d - New build: land adjacent to Shrewsbury College, London Road

This option would see the facility located alongside existing sports facilities.

The SWOT analysis below highlights the pros and cons of this option:

#### View this location on a google map.

Strengths	Weaknesses
supports our vision to get more	large capital outlay
people more active	doesn't retain
reduced running costs as part of an	flumes or diving boards
existing facility	less direct public
swimming pool provision continues	transport route for some
during construction	users
	no current site
existing sports facilities operational	infrastructure
on site with existing customer base	edge of town
some potential to reduce capital	location
costs as able to share some	not on council

Weaknesses
owned land
Threats
increasing
pressures on public
finance
may have a
negative impact on town
centre economy

## Costing comparisons for the options detailed

Option	Location	Usage level	Capital cost	Revenue impact per annum (updated 31/08/15)
Refurbishment of existing Quarry facility	Town centre	292,861	£2,317,656	Costs as per current operating deficit
Upgrade of existing Quarry facility	Town centre	292,861	£12,808,323	Costs as per current operating deficit
New on existing Quarry facility site	Town centre	398,246	£10,989,859	£165,815

Option	Location	Usage level	Capital cost	Revenue impact per annum (updated 31/08/15)
New build on land off Clayton Way, Shelton	Edge of town	398,246	£10,624,822	£168,272
New build on land at Ellesmere Road	Edge of town	398,246	£10,941,971	£168,272
New build on land at Shrewsbury Sports Village, Sundorne	Edge of town	486,846	£9,007,843	£446,106
New build on land at Shrewsbury College, London Road	Edge of town	i '		Assumption would be that this would be a figure between a full new build and the Sports Village site option