Shropshire Council: Shropshire Local Plan



Representation Form

Please complete a separate **Part B Representation Form** (this part) for each representation that you would like to make. One **Part A Representation Form** must be enclosed with your **Part B Representation Form(s)**.

We have also published a separate **Guidance Note** to explain the terms used and to assist in making effective representations.

P	Part B: Representation							
	Name and Organisation:		on: Wort	Worthen with Shelve Parish Council				
Q	1. To wl	nich docum	ent does	this represe	entation	relate?		
V	Z Regu	Regulation 19: Pre-Submission Draft of the Shropshire Local Plan						
		ainability App l Plan	raisal of the	Regulation 19	9: Pre-Su	bmission Dra	aft of the Shr	opshire
	┘ Shro	Habitats Regulations Assessment of the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan (Please tick one box)						
Q	Q2. To which part of the document does this representation relate?							
Pa	Paragraph: S2.2(i) Policy: Regultion 19-Pre submission Draft of the Shropshire Local Plan Regultion 19-Pre submission Draft of the Shropshire Local Plan Site: WBR 007- Policies Map: Worthen and Brockton Map							
_	_	ou consider e Local Pla		lation 19: P	re-Subi	mission Dr	aft of the	
J.	•	y compliant			Yes:		No:	
	B. Sound	I			Yes:		No: 🔽	
C. Compliant with the Duty to Co-operate Yes (Please tick as appropriate).				Yes:		No:		

Q4. Please give details of why you consider the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan is not legally compliant or is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.

If you wish to support the legal compliance or soundness of the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan or its compliance with the duty to co-operate, please also use this box to set out your comments.

This Parish Council considers that a Consultation under the current Covid 19 Pandemic Conditions is not workable, public meetings are not legally allowed and the word of mouth grapevine in rural communities has been limited to nearly non-existent due to social distancing measures. Conducting a consultation during a time of national lockdown does not allow for a full response to this consultation.

The consultation is again not easy to respond to and is advertised on Shropshire Councils website as 'Reg 19 pre-submission draft local plan consultation'. How do the public know where to find the consultation? The response to this consultation is not website/computer friendly, users are expected to print or download the forms, save them, add comments and attach to an email for return.

It is further considered that the Hierarchy of settlements points scoring is flawed and cannot be a one size fits all scoring system which was used in urban and rural settings.

Following a series of public meetings and consultations across the parish, on 27th October 2019 Worthen with Shelve Parish council conducted an advisory consultation of the residents of this parish as regards the future status of the current Cluster and Settlement arrangements. We engaged comprehensively with all of with the residents of this parish in order to properly ascertain their views. The overwhelming response was for the parish as a whole to be returned to Open Countryside. This proposal was supported by 76.4% of respondents across the parish. The residents of Worthen and Brockton voted 77% in favour of rejecting the current cluster and settlement status and reverting to open countryside.

A key driver of the overwhelming vote in favour of a return to open countryside is the fact that so many planning consents have been granted across this parish in recent years. There has been substantial over delivery of open market housing in this parish, especially of executive 4 and 5 bedroomed properties which are totally unsuitable for meeting local need. Far too little consideration as been given to the type of housing needed in this area.

A parish wide SAMDev target figure of **60** new open market dwellings was agreed for delivery in the period 2012-2026. To date planning consents have been granted for **97** open market dwellings, plus 3 holiday let and affordable dwellings, making 100 dwellings consented thus far.

In the Worthen Ward of this parish, which takes in Worthen and Brockton, a target figure of 30 new open market dwellings was agreed for delivery in the period 2012-2026. To date planning consents have been granted for 37 open market dwellings which 3 more applications pending.

It is demonstrably the case that this parish as whole, and both Worthen and Brockton individually, has already borne a greater number of planning consents that the target figures set in SAMDev.

In response to the Sustainability Appraisal of the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan, which assesses the extent to which the Regulation 19: Pre-Submission Draft Local Plan will help to achieve relevant environmental, economic and social objectives, when judged against the alternatives.

WBR 007 and 008 both scored POOR in the SA rating and notes that the site is not within walking distance (480m) of services and facilities (Primary School, GP surgery, Leisure centre, Library, Children's playground, Outdoor sports facility, Amenity green space and Accessible natural green space). A Transport Assessment should be carried out to determine appropriate measures for improving safe pedestrian and cycle access to local services and amenities. As part of this, an attractive pedestrian route should be provided through the Site and the Public Right of Way across the Site retained. Vehicular access will be provided from an appropriate location onto the B4386 and appropriate traffic calming measure introduced, including extension of the 30mph speed limit. This Parish Council has advised Shropshire Councils officers on more than one occasion that the proposed route is not safe. It would exit onto a primarily single track lane, this lane exits onto the very busy and fast B4386 with poor visibility to enable safe crossing. The current speed limit of 30 mph is not adhered to in the village and as soon as cars exit near Worthen Hall Farm and see the national speed limit sign they speed up even more. Speeding is a community concern and the village is part of the PACT priority for the local policing team. Many services are not accessible in the village and due to the limited bus service any new housing would require the residents to have at least one car. This would put additional traffic on these rural, poorly maintained roads with an evident speeding issue. On the 20th January 2021 the road along site WBR007/008 flooded and was impassable by car. This is the 3rd such instance since October 2019.

Office Hee Only	Part A Reference:
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WBR010 scored Good in the above exercise, but was not promoted at the stage the report was prepared, so there is not further information detailed in the report. There is no safe pedestrian access to this site and the road which adjoins the site, and the available footpath on the other side of the road are not to the regulation width. Speeding with the addition of the poor visibility would merit a discussion on the safe accessibility of residents to the services offered in the village location. Due to the limited bus service a private vehicle would be required to access services in Shrewsbury or Welshpool both being some distance away from the settlement.

Additional flooding, sewerage, uplift in road use must be a consideration when considering this inclusion of these two sites.

The Habitats Regulations Assessment of the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan, which considers the impact on internationally designated nature conservation sites states that through the Development Policies and Settlement Policies wording and the statutory requirement for a project level HRA for development, states there will be no adverse effects on the integrity of The Stiperstones and The Hollies SAC as a result of the Draft Local Plan.

This Parish Council does not agree that there will be no adverse impact. The Impact on the view from the AONB vantage points and the impact on the beauty of this natural protected environment needs to be taken into full account. The Glover Report should be a consideration for future planning policy. Planning Officers and indeed a Planning Inspector have made reference to the impact of development neighbouring the AONB and have referred to the potential impact on the view from the AONB. Worthen is visible from the protected vantage points within the AONB and sits just outside of the boundary of this protected landscape. It is considered by this Parish Council that the visual impact of development in this location from protected viewpoints with in the AONB would be negatively impacted by the urbanisation of this rural village.

Site **WBR010** was put forward for development in 2014 and was refused by a planning inspector. Appeal reference and notes are as below:

Appeal Ref: APP/L3245/A/14/2220992 Land at Worthen, Shropshire SY5 9HT

- 18. Whilst noting the appellant's willingness to provide affordable housing upon the site, I have not been provided with a mechanism to secure this. I am therefore not satisfied that the Framework's objective to create sustainable, inclusive and mixed communities would be achieved.
- 19. The Framework is clear that the environmental role of sustainability includes protecting and enhancing the natural environment. The appeal site is deeper than neighbouring residential sites on this side of the road and it projects significantly into the surrounding countryside. Whilst acknowledging that the layout and appearance of the scheme is not before me, I am not satisfied that the size and shape of the site would allow a development that respected the linear character of this part of the village. The proposal for up to 25 dwellings
- would result in an urbanisation of this area of countryside which would be harmful to its intrinsic character and beauty. Further harm would be caused to the attractive landscape setting of the village that I observed on my site visit.
- 20. In light of my findings, I conclude that the scheme would not protect, restore, conserve and enhance the natural and built environment. This would result in the scheme being in conflict with Core Strategy Policies CS6 and CS17. There would be significant conflict with the environmental role of sustainability. The relocation of the Roadside hedge and landscaping of the site would not mitigate this harm.
- 21. Whilst there would be economic and social benefits associated with the proposal, the Framework is clear at paragraph 8 that the 3 roles of sustainability should not be undertaken in isolation, because they are mutually

dependent. Given that I have found that the proposal would conflict with the environmental role, I conclude that the proposal would not result in sustainable development. Although not a determining factor, the absence of a mechanism to secure affordable housing adds weight to my conclusion that the proposal is not sustainable. Housing in this location would not be acceptable.

POINTS BELOW HAVE ALREADY BEEN MADE AVAILABLE TO SHROPSHIRE COUNCIL IN PREVIOUS CONSULTATIONS ON SITES WB007/008 AND 010

Office Use Only	Part A Reference:
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WBR008 (in the 'Preferred Sites' Consultation (29th November 2018 to Thursday 31st January 2019) this was for 30 dwellings) the site could accommodate more than the 25 indicated in the pre-submission draft. It is a concern of this parish council that the Government White Paper indicates that any land included in the Local Plan would automatically be granted outline planning permission upon adoption of the Local Plan. This site could accommodate at least 35 dwellings. It is noted that there are currently 148 dwellings in Worthen. The draft local plan indicates 55 new dwellings for Worthen, this would increase the housing stock/size of the village by of nearly 38% which is considered excessive for this rural location. This prediction could be exceeded an alarming 61% if all sites included in this submission are developed to their full potential. This Parish Council estimates that at least 90 plus new dwellings could be delivered. This would change the character of Worthen and Brockton forever from a rural village(s) location to an urban site. This could put pressure on services and road usage in these villages and neighbouring villages located along the B4386.

A new site, **WBR010**, has been included in the Draft Local Plan. It has been suggested that this site has "capacity" to provide 20 new dwellings. In reality we believe this site could be made to accommodate up to 50 dwellings under a more relaxed development regime such as has been outlined in the recent Government White Paper.

It is suggested that sites, WBR007, WBR008 and WBR010, when combined with a further 10 dwellings arising from windfall development within the settlement boundary, could give rise to a total of 55 new dwellings, as noted in the draft Local Plan. This is considered excessive overdevelopment by this Parish Council.

- Road Safety The condition of the poorly maintained B4386 is a concern, there has been a dramatic uplift in usage, type and excessive speed in recent years, and this is well documented with Shropshire Councils Highways and the local policing team. The proposed site sits within a 30 mph zone and vehicle travel in excess of this speed regularly. The parish council have raised concerns about speeding and volume of traffic through the villages. A police camera van is in place. A 40 mph- 30 mph zone is required on the B4386 approaching from Shrewsbury. A safe crossing is required in Worthen now, we have experienced one fatality this year, and if more pedestrians use Back Lane then this is imperative. A safe pavement for Brockton to Worthen is an urgent requirement. The B4386 has flooded numerous times in this location. Essential services (School, Drs, Shop, Village Hall, Public House and Post Office) in Brockton and Worthen are located in both settlements and on either side of the very fast and busy B4386. The BOAT between the villages needs to be improved for pedestrian access.
- There is an issue with cars parking outside the school due to the unsafe vehicle and pedestrian routes through the villages. It is not environmentally friendly to force people into cars to access local services, which are in walking distance.
- Sewerage Whilst Severn Trent have a duty to connect new dwellings to the already over capacity facilities they do not have a duty to connect. We have an issue with raw sewerage entering gardens and indeed homes in Worthen.
- Flooding the road has flooded in this location on numerous occasions making entry/exit to the village impossible. The neighbouring farmland is subject to flooding and any development could result in further flooding of the surrounding areas.
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Please note that non-compliance with examination. You will need to say wh	h the duty to co-operat ny each modification wi gally compliant or soun	ll make the Regulation 19: Pre-Submission d. It will be helpful if you are able to put
Please note: In your representation supporting information necessary the modification (s). You should not as submissions.	on you should provide o support your repres	entation and your suggested
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Submission Draft of the Shro participate in examination he	ppshire Local Plan earing session(s)?	
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No, I do not wish to partici	pate in hearing sessio	n(s)
Yes, I wish to participate ir (Please tick one box)	hearing session(s)	
Q7. If you wish to participate	_	ession(s), please outline why
you consider this to be neces	osai yi	Part A Reference:
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Part B Reference:

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Signature:	SSMITH	Date:	22/02/2021		

Office Use Only

Part A Reference:

Part B Reference:

Shropshire Council: Shropshire Local Plan



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\checkmark	Regul	Regulation 19: Pre-Submission Draft of the Shropshire Local Plan						
		Sustainability Appraisal of the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan						
	J Shrop	Habitats Regulations Assessment of the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan (Please tick one box)						
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E	3. Sound				Yes:		No: 🔽	
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	Name and Organisation:		W	Worthen with Shevle Parish Council							
Q	Q1. To which document does this representation relate?										
	Re	Regulation 19: Pre-Submission Draft of the Shropshire Local Plan									
[7 I	Sustainability Appraisal of the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan					nire				
	Habitats Regulations Assessment of the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan (Please tick one box)					ne					
Q	2. To v	νh	ich part	of the	do	cument does	this re	prese	ntation rela	ate?	
Paragraph: Page 16 Policy: Res		Sustainability Appraisal of the Regulaation 19 Bishops Castle Place Plan Area	Site:	Sites WBR00	07/008/010	Policies Map:					
_		-	u conside e Local P			gulation 19:	Pre-Su	bmissi	on Draft o	f the	
	A. Leg	ally	compliant	-			Yes:		No:		
B. Sound				Yes:		No:	$\overline{\checkmark}$				
	C. Compliant with the Duty to Co-operate (Please tick as appropriate).				Co-operate	Yes:		No:			

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WBR 007 and 008 both scored POOR in the SA rating and notes that the site is not within walking distance (480m) of services and facilities (Primary School, GP surgery, Leisure centre, Library, Children's playground, Outdoor sports facility, Amenity green space and Accessible natural green space). A Transport Assessment should be carried out to determine appropriate measures for improving safe pedestrian and cycle access to local services and amenities. As part of this, an attractive pedestrian route should be provided through the Site and the Public Right of Way across the Site retained. Vehicular access will be provided from an appropriate location onto the B4386 and appropriate traffic calming measure introduced, including extension of the 30mph speed limit. This Parish Council has advised Shropshire Councils officers on more than one occasion that the proposed route is not safe. It would exit onto a primarily single track lane, this lane exits onto the very busy and fast B4386 with poor visibility to enable safe crossing. The current speed limit of 30 mph is not adhered to in the village and as soon as cars exit near Worthen Hall Farm and see the national speed limit sign they speed up even more. Speeding is a community concern and the village is part of the PACT priority for the local policing team. Many services are not accessible in the village and due to the limited bus service any new housing would require the residents to have at least one car. This would put additional traffic on these rural, poorly maintained roads with an evident speeding issue. On the 20th January 2021 the road along site WBR007/008 flooded and was impassable by car. This is the 3rd such instance since October 2019.

Office Hee Only	Part A Reference:
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Additional flooding, sewerage, uplift in road use must be a consideration when considering this inclusion of these two sites.

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- 19. The Framework is clear that the environmental role of sustainability includes protecting and enhancing the natural environment. The appeal site is deeper than neighbouring residential sites on this side of the road and it projects significantly into the surrounding countryside. Whilst acknowledging that the layout and appearance of the scheme is not before me, I am not satisfied that the size and shape of the site would allow a development that respected the linear character of this part of the village. The proposal for up to 25 dwellings

would result in an urbanisation of this area of countryside which would be harmful to its intrinsic character and beauty. Further harm would be caused to the attractive landscape setting of the village that I observed on my site visit.

- 20. In light of my findings, I conclude that the scheme would not protect, restore, conserve and enhance the natural and built environment. This would result in the scheme being in conflict with Core Strategy Policies CS6 and CS17. There would be significant conflict with the environmental role of sustainability. The relocation of the Roadside hedge and landscaping of the site would not mitigate this harm.
- 21. Whilst there would be economic and social benefits associated with the proposal, the Framework is clear at paragraph 8 that the 3 roles of sustainability should not be undertaken in isolation, because they are mutually

dependent. Given that I have found that the proposal would conflict with the environmental role, I conclude that the proposal would not result in sustainable development. Although not a determining factor, the absence of a mechanism to secure affordable housing adds weight to my conclusion that the proposal is not sustainable. Housing in this location would not be acceptable.

POINTS BELOW HAVE ALREADY BEEN MADE AVAILABLE TO SHROPSHIRE COUNCIL IN PREVIOUS CONSULTATIONS ON SITES WB007/008 AND 010

Office Use Only	Part A Reference:
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There are further concerns that the size of the Land put forward for development on sites **WBR007 & WBR008** (in the 'Preferred Sites' Consultation (29th November 2018 to Thursday 31st January 2019) this was for 30 dwellings) the site could accommodate more than the 25 indicated in the pre-submission draft. It is a concern of this parish council that the Government White Paper indicates that any land included in the Local Plan would automatically be granted outline planning permission upon adoption of the Local Plan. This site could accommodate at least 35 dwellings. It is noted that there are currently 148 dwellings in Worthen. The draft local plan indicates 55 new dwellings for Worthen, this would increase the housing stock/size of the village by of nearly 38% which is considered excessive for this rural location. This prediction could be exceeded an alarming 61% if all sites included in this submission are developed to their full potential. This Parish Council estimates that at least 90 plus new dwellings could be delivered. This would change the character of Worthen and Brockton forever from a rural village(s) location to an urban site. This could put pressure on services and road usage in these villages and neighbouring villages located along the B4386.

A new site, **WBR010**, has been included in the Draft Local Plan. It has been suggested that this site has "capacity" to provide 20 new dwellings. In reality we believe this site could be made to accommodate up to 50 dwellings under a more relaxed development regime such as has been outlined in the recent Government White Paper.

It is suggested that sites, WBR007, WBR008 and WBR010, when combined with a further 10 dwellings arising from windfall development within the settlement boundary, could give rise to a total of 55 new dwellings, as noted in the draft Local Plan. This is considered excessive overdevelopment by this Parish Council.

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Office Use Only	Part A Reference:
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	ger of losing more schools and delivered to date. This parish of ment, which to date has not b	d services due to decision council is supportive of de een delivered. It is not c s what has been highlight	e will be 65+. This parish council is in dans is made about the type and style of housing evelopment, but the right type of develop- onsidered this site can guarantee 2 and 3 red in the Parish Plan and Right Place Right		
		(Please co	ntinue on a separate sheet if necessary)		
Regul comp	lation 19: Pre-Submissi	ication(s) you con ion Draft of the Sh pect of any legal c	ropshire Local Plan legally ompliance or soundness matters		
Please examin Draft o	note that non-compliance wit nation. You will need to say wl f the Shropshire Local Plan le	h the duty to co-operat hy each modification wi gally compliant or soun	e is incapable of modification at Il make the Regulation 19: Pre-Submission d. It will be helpful if you are able to put kt. Please be as precise as possible.		
	dered initially.	I Site WBK 010 did flot	have a full appraisal as it was not		
		(Please co	ntinue on a separate sheet if necessary)		
suppor	ting information necessary t cation(s). You should not as	to support your repres	succinctly all the evidence and entation and your suggested ve a further opportunity to make		
	this stage, further submis on the matters and issue		nade if invited by the Inspector, es for examination.		
Subm		opshire Local Plan	cation to the Regulation 19: Pre- do you consider it necessary to		
	note that while this will pro n(s), you may be asked at a		n of your wish to participate in hearing your request to participate.		
No, I do not wish to participate in hearing session(s)					
	Yes, I wish to participate in	n hearing session(s)			
	(Please tick one box)				
_	f you wish to participat onsider this to be nece		ession(s), please outline why		
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		Office USE Offis	D . D D . C		

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Signature:	S Smith	Date:	22/02/2021				

Shropshire Council: Shropshire Local Plan



Representation Form

Please complete a separate **Part B Representation Form** (this part) for each representation that you would like to make. One **Part A Representation Form** must be enclosed with your **Part B Representation Form(s)**.

We have also published a separate **Guidance Note** to explain the terms used and to assist in making effective representations.

Part B	Part B: Representation							
Name and Organisation:			Worthen with Shevle Parish Council					
Q1. To w	Q1. To which document does this representation relate?							
Reg	Regulation 19: Pre-Submission Draft of the Shropshire Local Plan							
	Sustainability Appraisal of the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan					ire		
Shr	Habitats Regulations Assessment of the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan (Please tick one box)							
Q2. To w	hich part of	the doc	ument does	this re	present	ation rela	ate?	
Paragraph: Shropshire Hills AONB Pgs 40,73 etc Habitats Regulations Assessment of the Regulation 19		Regulations Assessment of the Regulation	Site:	Sites WBR007	/008/010	Policies Map:		
-		_	ulation 19: F	Pre-Sul	omissior	n Draft of	the	
-	Shropshire Local Plan is: A. Legally compliant Yes: No:							
B. Sound				Yes:		No:	$\overline{\checkmark}$	
C. Compliant with the Duty to Co-operate Yes: [(Please tick as appropriate).						No:		

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	(Planca es	entinuo en a congrato cheet if necessary					
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