

## Representation Form

Please complete a separate Part B Representation Form (this part) for each representation that you would like to make. One Part A Representation Form must be enclosed with your Part B Representation Form(s).

We have also published a separate **Guidance Note** to explain the terms used and to assist in making effective representations.

Part B: Rep	resent	ation				
Name and Organ	isation: R	obin Melley				
Q1. To which do	ocument d	oes this rep	resentati	on relate?		
Regulation 19	: Pre-Submi	ission Draft of	the Shropsi	nire Local Pla	an	
Sustainability Local Plan	Appraisal of	the Regulatio	n 19: Pre-S	ubmission D	raft of the Shropshi	ire
Habitats Regulation Shropshire Low (Please tick	cal Plan	ssment of the	Regulation	19: Pre-Sub	mission Draft of the	<u> </u>
Q2. To which pa	rt of the d	locument do	es this re	epresentat	ion relate?	
Paragraph:	Poli	cy: S3	Site:	BRD030	Policies Map:	
Q3. Do you cons Shropshire Loca	sider the R	egulation 1	9: Pre-Su	bmission	Draft of the	
A. Legally complia	int		Yes:		No:	
B. Sound			Yes:		No: 🗹	
C. Compliant with (Please tick as a)		Co-operate	Yes:		No:	
Q4. Please give Draft of the Shrofails to comply was fixed to suppose the Shropshire Located to	opshire Lo with the du rt the legal co cal Plan or its	cal Plan is no uty to co-op ompliance or so	ot legally erate. Ple aundness of	compliant compli	t or is unsound precise as possion 19: Pre-Submission	or ible. on Draf
There has been very limit (SCI). Prior to the Taylot that consultation on the the tonducted using different conducted usin	or Wimpey prop wo main develo	oosal, the only schopment proposals t	neme being co	nsidered was S	tanmore but it should be	e noted
The late emergence of the pandemic, with no option Nor has the local communities a proper consultation pass a proper consultation	n for the public inity had the op	to examine the p	lans in person	or discuss the	m at exhibitions and me	etings.
A substantial number of Regulation 18 consultation and other neighbouring I	on, including ob Parish Councils.	jections from elections. Despite this, it v	ted Councillor yould appear t	rs, the Town Co	buncil, Morville Parish C has been taken of these	Council

It came as some surprise that an alternative proposal to Stanmore should come in so late; and due to COVID-19, there

was not the opportunity to hold public Taylor Wimpey.	meetings and question the T	asley proposal directly with representatives of
surrounding Parish Councils was formed	in June 2019 to consider the published in May 2020, arour	of Bridgnorth Town Council and some of the issues facing Bridgnorth and to develop a plan of the same time that the Tasley Garden Village considered by Shropshire Council at all.
Given the significance of the proposal, a expected there to have been a public de context and at the same time.	and the fact that an alternative bate that included the merits	e proposal was on the agenda, we would have (and otherwise) of both proposals in the same
		ontinue on a separate sheet if necessa
Regulation 19: Pre-Submis	sion Draft of the Sh	sider necessary to make the propshire Local Plan legally ompliance or soundness matte
you have identified at Q4 a	bove.	
Please note that non-compliance we examination. You will need to say Draft of the Shropshire Local Plan	with the duty to co-operat why each modification wi legally compliant or soun	ill make the Regulation 19: Pre-Submiss d. It will be helpful if you are able to pu
Provide an explanation as to why the and the surrounding Parish Council.	ne views of the elected Shrops	xt. Please be as precise as possible.  Shire Councillors for the area, the Town Councille ignored.
2. Delay any decision on the Legal C	ompliance and Soundness of	the Local Plan until the matters discussed unde
Soundness have been resolved and	any alternative options have b	een considered in detail.
	(Please co	ontinue on a separate sheet if necessa
<b>Please note:</b> In your represent supporting information necessar modification(s). You should not submissions.	y to support your repres	e succinctly all the evidence and sentation and your suggested ave a further opportunity to make
After this stage, further subm based on the matters and iss	nissions may only be sues he or she identifi	made if invited by the Inspector, es for examination.
Submission Draft of the Sh participate in examination	nropshire Local Plan hearing session(s)	
session(s), you may be asked at	t a later point to confirm	
No, I do not wish to parti	icipate in hearing sessio	n(s)
Yes, I wish to participate (Please tick one box)	in hearing session(s)	
Q7. If you wish to particip you consider this to be ne	ate in the hearing s cessary:	session(s), please outline why
• and a constitution of the constitution of th	The same time	Part A Reference:
	Office Use Only	Part B Reference:

We feel that it is importan proceedings to ensure tha local people are clearly art	t to be able to participate and contribute to the the the the detail, as it unfolds, is understood and the views of ciculated
Please note: The Inspector w those who have ir director w to confirm your w examination.	(Please continue on a separate sheet if necessary) ill determine the most appropriate procedure to adopt to hear 'b participate in hearing session(s). You may be asked he Inspector has identified the matters and issues for
Signature:	Date: 25/02/2021



## Representation Form

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Part B: Represe	entatio	n				
Name and Organisation	Robin M	elley				
Q1. To which docume	nt does ti	nis repre	sentatio	on relate?		
Regulation 19: Pre-S	Submission I	Oraft of the	e Shropsh	nire Local Pla	an	
Sustainability Apprai	sal of the R	egulation 1	l9: Pre-S	ubmission D	raft of the Sh	ropshire
Habitats Regulations Shropshire Local Plan (Please tick one bo.	1	t of the Re	gulation	19: Pre-Sub	mission Draft	of the
Q2. To which part of	the docum	ent does	s this re	presenta	tion relate?	
Paragraph:	Policy:	SP2 & S3	Site:	BRD030	Policies Map:	
Q3. Do you consider t Shropshire Local Plan		ition 19:	Pre-Su	bmission	Draft of the	2
A. Legally compliant			Yes:		No:	
B. Sound			Yes:		No: 🔽	
C. Compliant with the Du	ty to Co-op	erate	Yes:	П	No: П	
(Please tick as appropri	ate).		1,000			
Q4. Please give detail Draft of the Shropshir fails to comply with the If you wish to support the least of the Shropshire Local Plan set out your comments.	e Local Pl ne duty to gal compliar or its compl	an is not co-opera ace or soun liance with	t legally ate. Ple dness of t the duty t	compliant ase be as the Regulation to co-operate	precise as precise as on 19: Pre-Sub e, please also d	ound or possible. omission Draft use this box to
The Regulation 19: Pre-Submiss	ion Draft of the	Shropshire I	Local Plan s	states the follow	wing at Section S.	3.1:
"S3.1 Development Strategy: Bi	idgnorth Prin	cipal Centre	•			
<ol> <li>Bridgnorth will fulfil its role at tives in the east of the County ment land to create choice and the needs of the town and subusinesses to expand.</li> </ol>	y, delivering a d competition	round 1,800 in the market	dwellings a	nd making ava	ailable around 49 syment will make	ha of employ- e provision for
<ol><li>New residential development tions;"</li></ol>	will also be de	livered throu	gh the save	d SAM Dev m	ixed use and resi	dential alloca-
Comments:						

We would challenge the decision to make Bridgnorth the second largest Principal Centre, whilst there are other towns

of at least the size of Bridgnorth that should be considered, to share the burden of this proposed significant increase to the number of houses in Shropshire.

The Local Plan has identified an area south of the A458 for a development of 1,050 dwellings to be built by Taylor Wimpey (TW) during the period 2020-2038. This has been designated as Tasley Garden Village (TGV).

The Local Plan has also earmarked an additional area west of the proposed TGV, towards Morville, for future development after 2038. TW state in their 'Development Statement, that up to 700 dwellings could be built on this land.

In addition, as part of the Shropshire Council's Site Allocations and Management of Development (SAMDev) Plan, which was adopted in 2015, it was agreed that 500 dwellings would be built in Tasley north of the A 458 in the area of the Livestock Market and northwards. This development has not yet started.

Therefore, in total, the Local Plan is recommending that 2,250 new dwellings be built in the Tasley area.

The population of Bridgnorth is approximately 13,000; and assuming there will be only two residents per new dwelling, (which is probably a very conservative figure), it will increase the population of Bridgnorth by 4,500 people which represents an increase of 35%.

We question the basis that Shropshire Council has adopted in arriving at the larger figure; and would expect a clear explanation as part of the process.

Whilst it is accepted that Bridgmorth and surrounding areas require more dwellings to cater for the likely future growth of the town, on what basis has Shropshire Council decided that such numbers '..will make provision for the needs of the town and surrounding hinterland?'

As a Local Housing Needs Assessment has not been carried out to establish what the needs of Bridgnorth, we see no evidence that 2,250 dwellings and an increase in population of a minimum of 35% meet the needs of the town; and would want an explanation as part of the consultation process.

What evidence is there that the town can support an increase of 35% to its population?

(Please continue on a separate sheet if necessary)

# Q5. Please set out the modification(s) you consider necessary to make the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified at Q4 above.

Please note that non-compliance with the duty to co-operate is incapable of modification at examination. You will need to say why each modification will make the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan legally compliant or sound. It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible.

- Commission a Local Housing Needs Assessment for Bridgnorth, the surrounding villages and other similar sized towns in Shropshire to establish the actual needs of each town and surrounding areas. This assessment should be reviewed every five years.
- Provide evidence that Bridgnorth can sustain an increase in its population of at least 35%, particularly in relation to the highly significant impact upon highways and infrastructure capacity.

(Please continue on a separate sheet if necessary)

**Please note:** In your representation you should provide succinctly all the evidence and supporting information necessary to support your representation and your suggested modification(s). You should not assume that you will have a further opportunity to make submissions.

200	Part A Reference:	
Office Use Only	Part B Reference:	

After this stage, further submissions may only be made if invited by the Inspector, based on the matters and issues he or she identifies for examination. Q6. If your representation is seeking a modification to the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan, do you consider it necessary to participate in examination hearing session(s)? Please note that while this will provide an initial indication of your wish to participate in hearing session(s), you may be asked at a later point to confirm your request to participate. No, I do not wish to participate in hearing session(s) Yes, I wish to participate in hearing session(s) (Please tick one box) Q7. If you wish to participate in the hearing session(s), please outline why you consider this to be necessary: We feel that it is important to be able to participate and contribute to the proceedings to ensure that the detail, as it unfolds, is understood and the views of local people are clearly articulated (Please continue on a separate sheet if necessary) Please note: The Inspector will determine the most appropriate procedure to adopt to hear those who have indicated that they wish to participate in hearing session(s). You may be asked to confirm your wish : Inspector has identified the matters and issues for examination. Signature: 25/02/2021 Date:



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Part B: Repre		011				
Name and Organisat	tion: Robin	Melley				
Q1. To which docu	ment does	this repr	esentatio	on relate?		
Regulation 19: P	re-Submissio	n Draft of t	he Shropsh	nire Local Pla	an	
Sustainability Ap	praisal of the	Regulation	19: Pre-S	ubmission D	raft of	the Shropshire
Habitats Regulation Shropshire Local (Please tick one	Plan	ent of the F	Regulation	19: Pre-Sub	missio	n Draft of the
Q2. To which part	of the doc	ment do	es this re	presental	tion re	elate?
Paragraph:	Policy:	S3	Site:	BRD030	P	Policies Map:
Q3. Do you conside Shropshire Local P		ılation 19	: Pre-Su	bmission	Draft	of the
A. Legally compliant			Yes:		No:	
B. Sound			Yes:		No:	
C. Compliant with the	Duty to Co-	operate	Yes:		No:	
(Please tick as appro	opriate).					
Q4. Please give de Draft of the Shrops fails to comply wit If you wish to support the of the Shropshire Local is set out your comments.	shire Local h the duty he legal comp	Plan is no to co-ope liance or sou	rate. Ple	compliant ase be as the Regulation	precison 19: H	s unsound or se as possible. Pre-Submission Dra
Schedule S3.1(1) states that Development will comply wi	Tasley Garden ith the principles	Village will be of a 'garden v	a "compreh illage".	ensive mixed-u	ise sustai	nable urban extension.
Principles of Garden Villag	e Development	s:				
The Town and Country Pla Garden Villages, which are:	nning Associati	on (TCPA) h	as produced	three key prin	ciples fo	or the development of
<ol> <li>Land value capture</li> <li>Strong vision, leade</li> <li>Community owners</li> </ol>	rship and commi	unity engagem	ent.	ets.		

A report from Transport for New Homes entitled 'Garden Villages and Garden Towns: Vision and Realty', having reviewed more than 30 developments designated as 'Garden Villages' or 'Garden Towns', found that nearly all the developments produced car based housing and increased traffic generation. They also found that the majority of the developments were in the wrong location, particularly for sustainable modes of transport. The report concludes that

"We need housing but we need to build in the right place and in the right way. Housing numbers and targets are not everything".

The size and location of the proposed TGV is more akin to a large suburban development on the outskirts of a market town rather than the "sustainable urban extension" stated in the Local Plan.

We would challenge the fact that TW have used the term 'Garden Village' and would sug-gest that they are merely using the term to disguise the fact that what they are in fact seeking is to obtain planning consent for a very large housing estate. There are many fine examples of garden villages, such as the New Earswick garden village near York; and this proposal from TW carries none of the hallmarks that you would expect to see in a devel-opment proposal of this nature and scale. This should be considered for what it is and not what it is labelled as – in other words, a housing estate bolted onto the side of an estab-lished market town that is totally inappropriate, not needed, not supported by local people and is very likely to cause irreparable damage to the character of Bridgnorth and sur-rounding areas.

A Garden Village has been defined in the following terms:

"Is a purpose built new settlement with a clear identity and attractive environment planned by Local Planning Authorities (LPAs) in consultation with the local community".

By reference to this defintition, there are two critical aspects that do not apply to the Tasley proposal:

- It has not been planned by the LPA but rather by a commercial housing developer and
- It has not been planned in consultation with the local community

The Town and Country Planning Association states:

"The original garden villages were based on a strong foundation of industry, employment, with their developers seeking to create well designed, healthy places and affordable homes.

"Garden villages built today should apply the same principles, but in a 21st century context, to create vibrant, diverse and affordable communities. Without providing the right employment, community facilities and range of housing, new garden villages risk becoming dormitory commuter suburbs- the antithesis of the Garden City idea"

Reference may be found at: tcpa.org.uk/understanding-garden-villages and tcpa.org.uk/what-we-stand-for

Also, the proposal does not comply with the Ministry of Housing, Communities and Local Government definition of a garden village.

(Please continue on a separate sheet if necessary)

Q5. Please set out the modification(s) you consider necessary to make the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified at Q4 above.

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Office Use Only	Part A Reference:
	Part B Reference:

int	heir 'Development Statement' TW mention these three principles but do not say how nd to meet them. Shropshire Council should insist that TW formally sign up to thes all how they would intend to meet them?	w they and the landowners e principles and set out in
2. Shi	opshire Council should set out how they would monitor the development and ensure the ciples?	hat TW adhere to the three
	(Please continue on a separ	rate sheet if necessary)
suppo	e note: In your representation you should provide succinctly all the rting information necessary to support your representation and your cation(s). You should not assume that you will have a further opportsions.	suggested
After base	this stage, further submissions may only be made if invited b on the matters and issues he or she identifies for examination	y the Inspector, on.
Subn	f your representation is seeking a modification to the Re hission Draft of the Shropshire Local Plan, do you consider cipate in examination hearing session(s)?	er it necessary to
sessio	note that while this will provide an initial indication of your wish to parts), you may be asked at a later point to confirm your request to parts.	participate in hearing articipate.
	No, I do not wish to participate in hearing session(s)	
V	Yes, I wish to participate in hearing session(s)	
	(Please tick one box)	
Q7. I	you wish to participate in the hearing session(s), please onsider this to be necessary:	se outline why
proce	el that it is important to be able to participate and contribute edings to ensure that the detail, as it unfolds, is understood a seople are clearly articulated	to the nd the views of
	(Please continue on a separate	sheet if necessary)
hose w	<b>note:</b> The Inspector will determine the most appropriate procedure ho have indicated that they wish to participate in hearing session(s). In your wish to participate when the Inspector has identified the ma	to adopt to hear You may be asked
Signatu	Date:	25/02/2021



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Pa	rt B: Repres	entati	ion				
Na	ame and Organisation	n: Robin	Melley				
Q1.	To which docum	ent does	this repr	esentati	on relate	?	
V	Regulation 19: Pre-						
	Sustainability Appra Local Plan	aisal of the	Regulation	19: Pre-S	Submission	Draft of	the Shropshire
	Habitats Regulation Shropshire Local Pla (Please tick one be	an	ent of the R	egulation	19: Pre-Si	ubmissio	n Draft of the
02.	To which part of	10.4	ument doe	s this r	enresent	ation re	alata?
	raph:	Policy:	CD42.0	Site:			Policies Map:
	Do you consider opshire Local Pla		ulation 19	Pre-Su	bmission	Draft	of the
A.	Legally compliant			Yes:		No:	
В.	Sound			Yes:		No:	
	Compliant with the D		operate	Yes:		No:	
fails If you of the	Please give detainment of the Shropship to comply with the wish to support the less shropshire Local Plant your comments.	re Local he duty legal comp	Plan is no to co-oper liance or sour	t legally rate. Plead andness of	complia case be a the Regular	nt or is s precis	s unsound or se as possible. Pre-Submission Dra
Emple	oyment Land:						
approv further	ocal Plan confirms that, yed for the re-location of to 6.7 ha adjoining the area e for offices, research and	he Livestock reserved for	Market together the Livestock	er with its e. Market has	xisting/alternation been approved	ative ancilled for a bus	ary uses. In addition, a siness park for Class B
In add	ition, the TGV site will inc	lude a furthe	er 16 ha of empl	loyment land	d also for Cla	ss B uses.	
A458, the cur be a b	of 29 ha of employment all of which is outside the rent Stanmore Business Prazen attempt by Taylor V disproportionate, undesira	e Bridgnorth ark which co Vimpey to 'l	Development lovers just over 1 hop over the B	Boundary as 7 ha in area ridgnorth b	nd is, by com	parison, si	gnificantly larger than e, this would appear to

As well as setting out the above for employment land, the Local Plan has identified a further 11 ha of Green Belt land

to allow for the extension of the current Stanmore Business Park size.

Altogether the Local Plan has earmarked a total of 40 ha for employment land in the Bridgnorth area.

Telford is approximately 15 minutes from Bridgnorth, has land available, is close to the M54, has a mainline railway station and is already an industrial hub. Bridgnorth by comparison has poor logistics with no infrastructure and no evidence of future funding being made available for improvements.

There is evidence of a lack of demand for employment land as only 10% of available land in Bridgnorth has been developed since the year 2000. On what grounds does Shropshire Council believe that there is a requirement for 40 ha for offices, research and development, industrial processes and warehousing for storage or distribution?

Are all the units currently available for occupation by businesses in Bridgnorth and surrounding areas occupied? What is the vacancy rate?

How has Covid19 affected or will affect current businesses?

On what grounds does Shropshire Council believe that the predicted levels of employment growth are achievable?

(Please continue on a separate sheet if necessary)

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- 1. Shropshire Council should provide the following for discussion:
  - a) What areas or units are already available for occupation but vacant and how long they have been vacant?
  - b) Evidence that the predicted levels of employment growth are achievable particularly in the light of Covid 19.
  - c) Evidence that there is a requirement for a further 27 ha of employment land in addition to that agreed in the SAMDev Plan 2015.
- 2. If the predicted levels of employment growth are not achieved, how will the land and/or empty buildings be used?
- 3. Following COVID-19, what consideration has been given to the anticipated work patterns and demographics that will inevitably impact upon the demand for housing, commercial premises and other aspects of daily life. There is going to be a 'new norm' and no-one really knows what it will be like post-COVID and how it will impact upon the daily lives of ordinary members of the community.

(Please continue on a separate sheet if necessary)

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Q6. If your representation is seeking a modification to the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan, do you consider it necessary to participate in examination hearing session(s)?

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	No, I do not wish to participate in hearing session(s
V	Yes I wish to participate in hearing session(s)

	Part A Reference	
Office Use Only	Part B Reference:	

(Please tick one box)

you consider this to be We feel that it is important proceedings to ensure the local people are clearly an	nt to be able to participate and contribute to the at the detail, as it unfolds, is understood and the views of
	(Please continue on a separate sheet if necessary) will determine the most appropriate procedure to adopt to hear t they wish to participate in hearing session(s). You may be asked
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Name and Orga	nisation: Rob	in Melley				
Q1. To which d	locument doe	s this repre	esentati	on relate?		
Regulation 1	9: Pre-Submiss	ion Draft of th	e Shropsl	hire Local Pla	an	
Sustainabilit Local Plan	y Appraisal of th	ne Regulation	19: Pre-S	ubmission D	raft of the Shrop	shire
Habitats Reg Shropshire L (Please tick	ocal Plan	ment of the R	egulation	19: Pre-Sub	omission Draft of	the
Q2. To which p	art of the do	cument doe	s this re	epresenta	tion relate?	
Paragraph:	Policy	DP18 & S3	Site:	BRD030	Policies Map:	
Q3. Do you con Shropshire Loc		gulation 19:	Pre-Su	bmission	Draft of the	
A. Legally compl	iant		Yes:		No:	
B. Sound			Yes:		No: 🔽	
C. Compliant wit		o-operate	Yes:		No:	
Q4. Please give Draft of the Shi fails to comply If you wish to suppo of the Shropshire Lo set out your comme	ropshire Loca with the duty ort the legal com ocal Plan or its co	I Plan is no y to co-oper pliance or sour	t legally rate. Ple	compliant ase be as the Regulation	precise as pos precise as pos on 19: Pre-Submis	d or ssible. sion Drai
Livestock Market: When the SAMDev Pla Market be re-located as proposed TGV will surn	it was felt that the i	narket was incom	patible with	opshire Counci housing. Now	l insisted that the Live , under the Local Plan	estock n, the
Poultry Units: Schedule S3.1(1) states or land within the wider				the site, any po	ultry units operating	on the site
In a Shropshire Counci 2020, Appendix 2: Sum "The land at the 'Garde understood that if the si	mary of the Assessmen Village' at Tasley	nent of Garden V contains the site	illage Propo of a curren	sals in Bridgno at Planning App	orth stated at paragrap olication for Poultry I	h 34:

These two statements are not compatible. Furthermore, at the Council Cabinet meeting which discussed the Regulation 18 proposals, Council officers referred to a possible legal agreement which would prevent houses being built if the

poultry farm was operating. Currently no such agreement has been registered.

It is quite possible, therefore, that the TGV would be built in the vicinity of both the livestock market and the poultry farm.

In DP18 Pollution and Public Amenity, it is stated at 4.168 that 'Developments such as...intensive livestock units may need a Habitat Regulation Assessment...'

In Appendix 2 of the Shropshire Council Cabinet Report entitled 'Shropshire Local Plan Review: Pre Submission Draft dated 20 July 2020, it is stated at paragraph 35:

'The land at the 'Garden Village' at Tasley is also close to sources of current road and commercial noise and potential future noise and odour from the relocated livestock market...other commercial uses on the existing employment allocation and potential commercial uses on the employment land proposed...this can be appropriately managed through appropriate design and layout and use of green infrastructure buffering.'

No details are given as to how this can be achieved or how long it takes for the measures to be effective. No mention is made of the potential noise and odour from the poultry units. How can odour from the poultry units and livestock market be mitigated?

No consideration appears to have been given to the ground contamination that has been caused by animal waste and run-off from the market activities.

(Please continue on a separate sheet if necessary)

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- Having insisted that the Livestock Market be moved from its current location as it was felt that the market was incompatible with housing, an explanation is required as to why the Council is now potentially allowing the TGV to be built alongside it.
- 2. Is there a legal agreement in place between the landowner who has submitted the planning application for the poultry units and the Council? If so, why is it not available to the public? If not, how will the Council ensure that the poultry units are not in use once the TGV development has started?
- Details are required as to how noise and odour can be mitigated in these circumstances; and a full impact report with proposals.
- 4. A study should undertaken to determine the level of ground contamination that has been caused by animal waste and run-off from the market activities; and an impact assessment reported upon

(Please continue on a separate sheet if necessary)

**Please note:** In your representation you should provide succinctly all the evidence and supporting information necessary to support your representation and your suggested modification(s). You should not assume that you will have a further opportunity to make submissions.

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Q6. If your representation is seeking a modification to the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan, do you consider it necessary to participate in examination hearing session(s)?

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Office Use Only	Part B Reference	

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## Representation Form

Please complete a separate Part B Representation Form (this part) for each representation that you would like to make. One Part A Representation Form must be enclosed with your Part B Representation Form(s).

We have also published a separate Guidance Note to explain the terms used and to assist in

Dart B. Bar						
Part B: Rep	resentat	ion				
Name and Organ	isation: Robin	Melley				
Q1. To which do	cument does	s this repr	esentatio	on relate?		
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Sustainability Local Plan	Appraisal of the	e Regulation	19: Pre-Si	ubmission D	raft of the Shrops	hire
Habitats Regu Shropshire Lo (Please tick	cal Plan	nent of the R	egulation :	19: Pre-Sub	mission Draft of t	he
Q2. To which pa	rt of the doc	ument doe	s this re	presentat	ion relate?	
Paragraph:	Policy:	SP14, DP25 & S3	Site:	BRD030	Policies Map:	
Q3. Do you cons Shropshire Loca		ulation 19	: Pre-Sul	bmission l	Draft of the	
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B. Sound			Yes:		No: 🗹	
C. Compliant with (Please tick as ap		-operate	Yes:		No:	
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Infrastructure: Roads and Highways: The only transport plan the Council has now cor about the Local Plan. Roadecision should be unde	nmissioned a new a ads and highways a	review this show re always going	uld have been to be fundan	n carried out p mental to the de	rior to any decision vecision making proces	was made s and any

Transport Plan 2011-2026 was used as the basis for any decisions.

As acknowledged by Shropshire Council there are topographical and landscape restraints within Bridgnorth and its surrounding areas, which severely restrict development and road improvements: the town is bisected by the River Severn, there are only two bridges across the river in the Bridgnorth area which are accessible to vehicles thus creating natural pinch points, High Town sits on an escarpment as does the A442 to Telford. In addition the A roads to Telford, Wolverhampton, Stourbridge, Kidderminster and Shrewsbury are mainly single, winding carriageways and therefore slow.

A steering group consisting of members of Bridgnorth Town Council and surrounding Parish Councils was asked in June 2019 to consider the issues facing Bridgnorth and to develop a plan for the settlement. Their draft report which was published in May 2020, states that:

"Existing local infrastructure, transport links, public facilities and services are not capable of supporting much growth in population and business activity without significant investment."

The Local Transport Plan 2011-2026 confirms this view:

#### "Section 2.2:

Shropshire has a few key trunk and principal roads which provide links between the major settlements, predominantly in the form of single carriageway roads.

#### Section 4.6.3:

..... slow moving vehicles can be a cause of journey delay.

Historic road networks not designed to take today's traffic levels can become congested with relatively low traffic levels and as traffic levels grow congestion may spread to more parts of the road network."

Approximately 60% of people in Bridgnorth travel to work outside Bridgnorth mainly to Telford, Wolverhampton and Kidderminster and a similar percentage of jobs in Bridgnorth are filled by travelling in to the town. This is unlikely to change.

The proposed sites at Tasley are taking residential development away from the main employment areas of the town and the region (ie Stanmore, Wolverhampton and Telford). Whilst some employment is to be provided on site the majority of the residents in Bridgnorth and surrounding areas will continue to travel to work at Stanmore, Wolverhampton and Telford. Some of those who choose to live in the proposed new residential areas will take up employment in the new settlements but many will choose to travel to the larger, better paid jobs on offer in the West Midlands. Many of those who choose to work in the proposed new settlements will be travelling into the area from where they already live.

Shropshire Council's Local Transport Plan 2011-2026 acknowledges this trend:

#### "Section 2.3:

A significant proportion of high skilled, and better paid, workers commute out of Shropshire to work. Indicating ...... that Shropshire is an attractive place for highly paid workers in Telford and other neighbouring areas to live.

### Section 2.4:

Shropshire is also likely to be increasingly influenced by Telford which is expected to grow its population, housing and employment at even more rapid rates than Shropshire."

The proposed developments at Tasley are for a total of 2,250 dwellings which, at a conservative estimate, will increase the population of Bridgnorth by 4,500 people. Assuming a minimum of one car per dwelling, (again a conservative estimate), these developments will put at least 2,250 additional vehicles onto roads which the Council admits are inadequate. In addition, the proposed employment land in Tasley will increase the number of vehicles coming in and out of Bridgnorth, many of which will be large vehicles supplying or working from the B class units proposed for these areas (ie research and development, industrial processes and warehousing for storage or distribution).

TW's own transport review states that 75% of peak hour traffic from their site (which therefore does not include the development north of the A458) will travel east on the A458 bypass to Telford, Wolverhampton, Stourbridge and Kidderminster.

Good road communications are vital for any community to prosper yet there has been no significant improvement to the road networks around Bridgnorth for more than 20 years and public transport is in decline. The roads to neighbouring towns all have pinch points that limit the maximum traffic flow. Currently Shropshire Council has no plans to make any strategic investments in the road network around Bridgnorth yet they are proposing to increase the amount of traffic on these roads significantly.

The additional traffic and 35% increase in population will adversely affect those wishing to move into the Bridgnorth area as it would be no longer "an attractive place for highly paid workers in Telford and other neighbouring areas to live."

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The Council's Local Transport Plan 2011-2026 was aware of this danger as it states:

"Section 2.7:

While connectivity is important to economic success, so is a high quality of life.

The remoteness of Shropshire is one of the factors which contributes to its attraction as an unspoilt and tranquil place to live, work and visit. This is a particularly important factor in attracting higher skilled workers and businesses. It is important therefore to ensure that the environmental assets of the county are not damaged when seeking to improve connectivity and accessibility."

Why would SMEs choose to move or set up in Bridgnorth when the road links to and from Bridgnorth are poor and access to the motorways is slow?

How will the proposals encourage 'highly paid workers' to move to Bridgnorth and what evidence is there that this will happen?

A458 and Access for Pedestrians, Cyclists and agricultural vehicles:

The A458 is a busy road and crossing from the proposed TGV development to the new development north of the A458, and to Bridgnorth, would be dangerous. TW has stated that they will build a suitable footbridge to enable pedestrians and cyclists to cross the road but TW does not own the land or control the majority of the land fronting the A458 and are unlikely to do so in the foreseeable future.

It has to be recognised that Bridgnorth and the surrounding area is mainly agricultural; and there are already difficulties during busy times in the agricultural calender that cause increased danger on the roads (e.g. harvesting) where all road users have to suffer inconvenience and frustration that sometimes leads to car drivers taking unnecessary risks, such as overtaking tractors and trailers. By increasing the number of vehicles on rural roads, the risks are significantly increased during these times when larger numbers of slower agricultural vehicles are on the road.

If you assume that there is one car per household, it is a long walk into town for a parent with a child.

(Please continue on a separate sheet if necessary)

# Q5. Please set out the modification(s) you consider necessary to make the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified at Q4 above.

Please note that non-compliance with the duty to co-operate is incapable of modification at examination. You will need to say why each modification will make the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan legally compliant or sound. It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible.

- 1. What are the plans for improving the road infrastructure around Bridgnorth and its surrounding areas?
- 2. As there are no plans to improve the roads, the likelihood of meeting the stated employment targets is poor and will remain so until improvements are made. Any such improvements need to have been carried out, or, at the very least, definite plans and investments should be in place if SME's are to be encouraged to move into the Bridgnorth area.
- 3. Clarification is required as to whether or not TW will own, or have options to purchase the land required for a foot-bridge to be built and if so how they intend to do this?
- 4. If it is not possible to purchase the necessary land how will TW ensure that safe access across the A458 is possible?

5.

(Please continue on a separate sheet if necessary)

**Please note:** In your representation you should provide succinctly all the evidence and supporting information necessary to support your representation and your suggested modification(s). You should not assume that you will have a further opportunity to make submissions.

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After this stage, further submissions may only be made if invited by the Inspector, based on the matters and issues he or she identifies for examination.

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## Representation Form

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We have also published a separate **Guidance Note** to explain the terms used and to assist in making effective representations.

Pa	rt B: Represei	ntati	ion						
Na	ame and Organisation:	Robin	Melley						
Q1.	To which documen	t does	this repr	esentatio	on relate?				
V	Regulation 19: Pre-Submission Draft of the Shropshire Local Plan								
	Sustainability Appraisal of the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan								
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	Compliant with the Duty		operate	Yes:		No:			

Q4. Please give details of why you consider the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan is not legally compliant or is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.

If you wish to support the legal compliance or soundness of the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan or its compliance with the duty to co-operate, please also use this box to set out your comments.

The Regulation 19: Pre-Submission Draft of the Shropshire Local Plan states at DP 25. Infrastructure Provision:

"1. New development should only take place where there is sufficient existing infrastructure capacity available. Where a new development would lead to a shortfall in infrastructure provision, the development will be required to fund necessary improvements through a suitable developer contribution,"

#### **Broadband and Mobile Communications Infrastructure:**

The Regulation 19: Pre-Submission Draft of the Shropshire Local Plan states at DP 27. Broadband and Mobile Communications Infrastructure:

- 1. Shropshire businesses and communities require quality broadband provision and mobile network connectivity to support economic growth, social inclusion and community safety.
- 2. Development proposals will be expected to provide the infrastructure for broadband and mobile communications as essential utilities.

The Pre-Submission Draft then goes on to say at paragraph 4.244:

"All new developments will be expected to conform to the Government's evolving ambition for 'gigabit-capable' broadband infrastructure to be available to all premises in the UK by 2025. As of March 2020, 6.5% of properties in Shropshire had access to full-fibre connections (12.4% in the UK)."

### **Communications and Transport:**

At DP 28 the Pre-Submission Draft states:

- Shropshire will continue to be an attractive place to live and work by improving its communications and transport networks and supporting the infrastructure and services to widen travel and transport choices and to improve connectivity and accessibility whilst moving towards reduced car dependency and manage the impacts of transport movements on communities and our environment.
- Responding positively to changes in our climate will require access to better communications infrastructure and more sustainable travel options offering choices about the need to travel and the best transport modes.

It goes on to explain:

- 4.247. Shropshire will continue to promote and support improvements to the communications and transport infrastructure serving the County. This is central to the delivery of sustainable economic growth and the creation of sustainable patterns of development in the settlements, 'strategic corridors' and 'strategic sites' of the County.
- 4.250. This process of managing change starts with the decision whether we need to travel at all. The most sustainable travel option is to access work, goods, services, leisure and social interaction remotely using electronic communication media or to achieve key elements of these activities in this way, as our first choice, irrespective of age or technological ability. The response to the Coronavirus restrictions shows how we might respond positively to the effects of global challenges on our lives and realise tangible benefits for ourselves and our local, national and global communities.
- 4.251. This will require the delivery of infrastructure for broadband, mobile and fixed wireless networks to remove the need to travel.
- 4.253. Local travel options play an essential role in influencing travel behaviour including footways, cycleways .....
- 4.254. Passenger transport services reduce the cumulative effects of individual travel choices by helping to lower congestion, improve air quality and mitigate other impacts. The Local Transport Plan identifies public transport networks and service improvements and seeks to supports less accessible communities. The extension of community transport networks, the maintenance of Park & Ride and local rail improvements are also encouraged."

However it should be noted that Shropshire Council's Local Transport Plan 2011-2026 states at Section 2.2:

"The provision of a comprehensive bus service in Shropshire is challenging.

Most local bus services rely on financial support from the Council with only a small number of services run on a commercial basis;"

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Is	the 'developer contribution' suffi ortfall will Shropshire Council med	icient to cover the required	improvements to the infrastructure? If there is a
2. W	hat are the plans for ensuring that		County, and in Bridgnorth in particular, will be
cc	emparable with the rest of the UK?		if the broadband and mobile communications are
in	adequate? What guarantees do any	potential employers have th	at the required broadband and mobile communica-
tic	ons will be available by the time the	ey move into their new prem	ises?
	sport Networks:		
4. W	here will these 'parking facilities'	and 'dedicated park and rid	de service' be located as it is not mentioned in the eds of the development north of the A458?
5. Sh	ropshire Council acknowledges th	at 'most local bus services	rely on financial support from the Council'. How
	ill a usable, regular bus service from ill continue to support the local bus		re be funded? Will the Council guarantee that they
VV	in continue to support the local bus	ser vices r	
	and the state of the same		continue on a separate sheet if necessary)
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you consider this to be necessary:  We feel that it is important to be able to participate and contribute to the proceedings to ensure that the detail, as it unfolds, is understood and the views of local people are clearly articulated						
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Name and Organi	isation:	Robin	Melley					
Q1. To which do	cumen	t does	this repr	esentati	on relate?	1	SPE	
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Q4. Please give of Draft of the Shron fails to comply was If you wish to support of the Shropshire Lock set out your commen	pshire with the t the lega al Plan or	Local duty of compa	Plan is no to co-oper liance or sour	t legally rate. Ple ndness of t	compliant ase be as the Regulation	precise	unsound as poss a-Submission	or ible.
Landscape and Visual A	menity:							
DP 17 of the Pre-Submiss	ion Draft s	tates:						
Development proposa and visual amenity in	ls should r Shropshire	espect, s	afeguard, and	wherever pos	ssible, restore	or enhance	landscape c	haracte
<ol> <li>All major developmenthe presence of highly nied by an appropriate Council that this is not tice, be carried out by significance of predicte</li> </ol>	sensitive le and proper necessary a suitably of	andscape ortionate The ass jualified	e and visual rec assessment of essment of land and experience	eptors and/o landscape a lscape and v d landscape	r high magnitu ind visual imp isual impacts r professional an	ide of effect acts, unless nust follow and be suffic	t, must be ac s it is agreed industry goo ient to determ	by the

In a Shropshire Council Cabinet Report entitled 'Shropshire Local Plan Review: Pre Submission Draft dated 20 July 2020, Appendix 2: Summary of the Assessment of Garden Village Proposals in Bridgnorth it was stated at paragraph 19 that:

"The land at the 'Garden Village' at Tasley is primarily located within a landscape parcel assessed as having medium landscape and visual sensitivity to housing and medium-high landscape and visual sensitivity to employment."

### Pollution and Public Amenity:

DP 18 of the Pre-Submission Draft states:

- "4. Development should avoid Shropshire's best and most versatile agricultural land (grades 1, 2 and 3a) wherever possible,
- 7. When development may create additional noise, during construction or operation, or when new development would be sensitive to the existing noise environment (including any anticipated changes to that environment from activities that are permitted but not yet commenced) proposals should include a noise assessment
- 8. The noise assessment should be prepared by an experienced specialist and follow industry good practice ..."

In Appendix 2: Summary of the Assessment of Garden Village Proposals in Bridgnorth it was stated at paragraph 35:

"The land at the 'Garden Village' at Tasley is also close to sources of current road and commercial noise and potential future noise and odour from the relocated livestock market ....., other commercial uses on the existing employment allocation and potential commercial uses on the employment land proposed within the site promotion itself. These issues would require careful and sensitive consideration; however, it is considered that this can be appropriately managed ..."

The Pre-Submission Draft also states:

- 4.167. There are two Air Quality Management Areas (AQMA) in Shropshire, in Shrewsbury and Bridgnorth. Both are within the urban area where air pollution results mainly from traffic. Air quality will be considered when assessing development proposals, particularly in or near the AQMAs and where significant doubt arises as to the air quality impact then a cautious approach will be applied.
- 4.171. Background levels of ammonia in the air and nitrogen loads deposited on natural habitats are generally well above the levels and loads recognised as causing damage throughout Shropshire.

Ecology:

Appendix 2: Summary of the Assessment of Garden Village Proposals in Bridgnorth states that:

- "22. The land at the 'Garden Village' at Tasley is located within the Impact Risk Zone for four SSSIs .... risks can be managed through appropriate design, layout and construction of the development.
- 23. It also includes areas within environmental networks and could contain protected species and priority habitats...."

(Please continue on a separate sheet if necessary)

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# Q5. Please set out the modification(s) you consider necessary to make the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified at Q4 above.

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1. Has an assessment of landscape and visual impacts been carried out by a suitably qualified and experienced landscape professional? If so, why has it not been published? If not, why?

2. The land on which the proposed TGV is to be built is classified as Grade 3 agricultural land. At a time when local food production in the UK is under threat, why is Grade 3 agricultural land being taken for residential and employment facilities?

3. What studies have been undertaken to determine the likely impact of BREXIT in relation to imported foods and the possible increased demand for food produced in the UK?

4. With the introduction of more vehicles on the A458 has a noise assessment been prepared by an experienced specialist? If so, why has it not been published? If not, why?

5. Tasley will be the site for 2,250 additional dwellings and 29 ha of employment land. This will bring a substantial increase in vehicle movement. What measures will be taken to improve the air quality in and around Bridgnorth?

6. How can noise and odour be mitigated successfully?

7. Both the Council for Protection of Rural England (CPRE) and Shropshire Wildlife Trust (SWT) have objected to the Tasley development. How does Shropshire Council justify pursuing the TGV development knowing the ecological damage it will cause to the area? What measures will be put in place to safeguard the SSSIs and the environmental networks?

(Please continue on a separate sheet if necessary)

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Q6. If your representation is seeking a modification to the Regulation 19: Pre-Submission Draft of the Shropshire Local Plan, do you consider it necessary to participate in examination hearing session(s)?

Please note that while this will provide an initial indication of your wish to participate in hearing session(s), you may be asked at a later point to confirm your request to participate.

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	No, I do not wish to participate in hearing session(s)	
$\checkmark$	Yes, I wish to participate in hearing session(s)	
	(Please tick one box)	

Q7. If you wish to participate in the hearing session(s), please outline why you consider this to be necessary:

We feel that it is important to be able to participate and contribute to the proceedings to ensure that the detail, as it unfolds, is understood and the views of local people are clearly articulated

(Please continue on a separate sheet if necessary)

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Signature:	Date:	25/02/2021
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